

**CHAPTER 3** 

**KEY INSIGHTS** 

## **3.1. KEY INSIGHTS - EMPOWERED MAYOR AND EMPOWERED COUNCILLOR**

Uttarakhand Himachal Pradesh DEHRADUN DHARAMSHALA Sikkim Haryana Assam **GURUGRAM** GANGTOK **GUWAHATI** Punjab AMRITSAR Arunachal Pradesh **ITANAGAR** Bihar Jharkhand PATNA RANCHI Delhi Nagaland DELHI<sup>\*</sup> KOHIMA Rajasthan Meghalaya Uttar Pradesh **UDAIPUR** SHILLONG LUCKNOW Manipur **IMPHAL** West Bengal Gujarat KOLKATA AHMEDABAD Madhya Pradesh BHOPAL Tripura AGARTALA Maharashtra Telangana **MUMBAI** WARANGAL Mizoram Odisha Chhattisgarh Goa BHUBANESWAR RAIPUR **AIZAWL** PANAJI Andhra Pradesh VIJAYAWADA Karnataka MANGALURU Tamil Nadu Note: Map not to scale COIMBATORE Kerala KOCHI

## \*South Delhi Municipal Corporation

Empowered Mayor and Empowered Councillor	Yes
Is the post of Mayor co-terminus with the term of City Government?	
Does the Mayor hold independent authority to appoint chairperson of Standing/Subject committees?	
Is Mayor the chairperson of apex committee such as Mayor in Council (MIC)/Steering committee?	
Do the councillors receive monthly fixed salary?	

## INSIGHTS:

- Seven states, namely Arunachal Pradesh, Delhi, Goa, Gujarat, Himachal Pradesh, Karnataka and Maharashtra do not have term of mayor coterminous with the City Government.
- In states except Chhattisgarh, Manipur, Tripura and West Bengal, Mayor does not have authority to appoint chairperson of Standing/Subject Committees.
- In 15 States Mayor is not the chairperson of apex committee.
- Only in 13 states, Councillor receive a fixed salary.

## **3.2. KEY INSIGHTS - EMPOWERED COUNCIL**

Sikkim

GANGTOK

Bihar

PATNA

Assam

**GUWAHATI** 

Jharkhand

RANCHI

Arunachal Pradesh

Nagaland

KOHIMA

Uttarakhand

DEHRADUN

Haryana

**GURUGRAM** 

Rajasthan Meghalaya Uttar Pradesh **UDAIPUR** SHILLONG LUCKNOW Manipur IMPHAL West Bengal Gujarat KOLKATA AHMEDABAD Madhya Pradesh BHOPAL Tripura AGARTALA Maharashtra Telangana MUMBAI WARANGAL Odisha Chhattisgarh Mizoram Goa BHUBANESWAR RAIPUR AIZAWL PANAJI Andhra Pradesh VIJAYAWADA Karnataka MANGALURU Tamil Nadu Note: Map not to scale COIMBATORE Kerala KOCHI \*South Delhi Municipal Corporation

Empowered CouncilYesCity Government have Procedure for Conduct and Business RulesImage: Councils have authority to pass no confidence motion against the MayorCouncils have authority to pass no confidence motion against the MayorImage: Councils have authority to pass no confidence motion against the Mayor

### INSIGHTS:

Himachal Pradesh

DHARAMSHALA

Punjab AMRITSAR

Delhi

DELHI<sup>\*</sup>

- 16 out of 29 states do not have a Procedure for Conduct and Business Rules.
- Only in 11 States, council has authority to pass no confidence motion against Mayor.

Note - Above analysis is for a total of 29 units including all 28 states and NCT of Delhi.

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# **3.3. KEY INSIGHTS - CONSTITUTION OF DELIBERATIVE COMMITTEES**





### \*South Delhi Municipal Corporation

Constitution of Deliberative Committees	Yes
Has the City Government constituted committees according to State Municipal Act?	
Does the State Municipal Act have provisions for constituting an apex committee such as Mayor in Council (MIC)/Steering committee?	

### INSIGHTS:

- Cities in 15 states have not formed the committees mentioned in the State Municipal Act.
- 13 states do not have provision for constitution of an apex committee.

# **3.4. KEY INSIGHTS - DEVOLUTION OF FINANCIAL POWER**

Uttarakhand

Himachal Pradesh DHARAMSHALA Haryana GURUGRAM GANGTOK GUWAHATI



\*South Delhi Municipal Corporation

Devolution of Financial Power	Yes
Does the City Government hold independent authority to introduce new taxes/charges as per State Municipal Act?	
Does the City Government hold independent authority to revise the tax rates/charges?	
Does the council have independent authority to approve the budget according to the State Municipal Act?	

## INSIGHTS:

- 17 states do not have independent authority to introduce new taxes/charges
- 17 states do not have independent authority to revise the tax rates/charges
- 14 states do not have independent authority to approve budget

## **3.5. KEY INSIGHTS - DEVOLUTION OF 18 FUNCTIONS**

	18 Functions																				
States	1	2	3	4	5	6a	6b	7	8	9	10	11	12	13a	13b	14	15	16	17a	17b	18
Andhra Pradesh																					
Arunachal Pradesh																					
Assam																					
Bihar																					
Chhattisgarh																					
Delhi																					
Goa																					
Gujarat																					
Haryana																					
Himachal Pradesh																					
Jharkhand																					
Karnataka																					
Kerala																					
Madhya Pradesh																					
Maharashtra																					
Manipur																					
Meghalaya																					
Mizoram																					
Nagaland																					
Odisha																					
Punjab																					
Rajasthan																					
Sikkim																					
Tamil Nadu																					
Telangana																					
Tripura																					
Uttar Pradesh																					
Uttarakhand																					
West Bengal																					
		Functions under city government Functions under multiple agencies									Functions under State government										

- 1 Urban planning including town planning.
- **2** Regulation of land-use and construction of buildings.
- 3 Planning for economic and social development
- 4 Roads and bridges
- **5** Water supply for domestic, industrial and commercial purposes
- **6a** Public health, sanitation conservancy
- **6b** Solid waste management
- 7 Fire services
- 8 Urban forestry, protection of the environment and promotion of ecological aspects
- **9** Safeguarding the interests of weaker sections of society, including the handicapped and mentally retarded
- **10** Slum improvement and upgradation

- 11 Urban poverty alleviation
- 12 Provision of urban amenities and facilities such as parks, gardens, playgrounds
- ${\bf 13a} \ {\rm Promotion} \ {\rm of \ cultural} \ {\rm and} \ {\rm aesthetic} \ {\rm aspects}.$
- 13b Promotion of Education
- 14 Burials and burial grounds; cremations, cremation grounds
- **15** Cattle pounds; prevention of cruelty to animals
- 16 Vital statistics including birth and death registration
- **17a** Public amenities including street lighting, parking lots and public conveniences.
- **17 b** Busstops
- 18 Regulation of slaughter houses and tanneries

## **3.6. ADDITIONAL INSIGHTS**



#### Empowered City Elected Representatives and Legislative Structure

- 1. Only Kerala has provision for Mayor to write annual confidential report of the commissioner but does not have the authority to conduct appraisal, appoint, or terminate the commissioner. No other state has the executive authority of Mayor over commissioner.
- 2. Only in four states (Chhattisgarh, Kerala, Mizoram, Odisha), all Councillors are part of at least one deliberative committee.
- 3. No state has provisions for regular training of Councillors.
- 4. No state has independent authority to frame bye-laws
- 5. No state Councillors have privileges and immunity against all statements made/acts done in the course of their duty.
- 6. Assam, Karnataka and West Bengal do not have provision for conducting municipal elections before the Council is dissolved.
- 7. All states have provision for constitution of Subject/ Standing Committee.
- 8. Meghalaya and Nagaland do not have provisions for constitution of ward(s) committees.



#### **Empowered City Administration**

- 1. City administration of only four states (Goa, Tamil Nadu, Uttar Pradesh, Uttarakhand) have authority of sanctioning recruitments.
- 2. Mizoram and West Bengal have provisions for an autonomous body to conduct recruitments.
- 3. Jharkhand and Tripura has provisions for conducting trainings for some municipal officials.



### Empowered Citizens

- 1. City Governments of only three cities (out of 29 cities) have established open data portal namely, Raipur, Chhattisgarh and Mumbai.
- 2. Five states have City Governments with directly elected Mayors, namely Chattisgarh, Haryana, Jharkhand, Uttar Pradesh and Uttarakhand.
- 3. No state has provision for right to recall Councillor.
- 4. City Governments of only four cities (out of 29 cities) namely Panaji, Ahemdabad, Mumbai and Bhubaneswar have Minutes of Meeting published on website.



### **Fiscal Empowerment**

- 1. No state has provision for the City Government budget to include budget allocated by parastatal agencies in the city.
- 2. All city governments hold authority to access market borrowings.
- 3. Only two states, namely Manipur and Meghalaya do not have provision for conducting an external audit.
- 4. Three cities (out of 29 cities) do not have an active Grievance Redressal Mechanism Gangtok, Guwahati, Imphal, Panaji, Ranchi, and Warangal.
- 5. Maharashtra and Karnataka have provisions for all committees to hold meeting once a month.
- 6. 11 States have elected area level representatives who are enrolled in the electoral list of the area(other than Councillor) as members of the ward/wards committee.
- 7. Only nine states (Andhra Pradesh, Jharkhand, Kerala, Madhya Pradesh, Maharashtra, Mizoram, Punjab, Tamil Nadu and Telangana) have mandatory provision to publish the budget and accounts in public domain.